Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

CONFIDENTIAL

PAGE 01 CARACA 03975 01 OF 02 212111Z
ACTION ACDA-10

INFO OCT-01 ARA-06 EUR-12 IO-13 ISO-00 EA-07 OES-06
FEA-01 ERDA-05 CIAE-00 H-01 INR-07 L-03 NSAE-00
OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15
USIA-06 TRSE-00 DODE-00 NSC-05 /109 W
----------212146Z 052541 /70
R 211920Z APR 77
FM AMEMBASSY CARACAS
TO SECSTATE WASHDC 7348
INFO AMEMBASSY BRASILIA
AMEMBASSY BUENOS AIRES
AMEMBASSY MEXICO CITY
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION IAEA VIENNA

C O N F I D E N T I A L SECTION 1 OF 2 CARACAS 3975

E.O. 11652: GDS
TAGS: PARM, XM, AR, BR, FR, MX, UR
SUBJECT: LATIN AMERICAN NON-PROLIFERATION CONSULTATIONS

1. AMEMBASSY UTILIZED OCCASION OF OPANAL MEETING
IN CARACAS TO DISCUSS OPANAL MATTERS AND OTHER
NON-PROLIFERATION RELATED QUESTIONS WITH SEVERAL DELE-
GATIONS AND WITH OPANAL AND VENEZUELAN OFFICIALS. IN
AN INITIAL CONVERSATION BETWEEN OPANAL SECRETARY GENERAL
GROS ESPIELL, AMBASSADOR TOOK THE OCCASION TO REITERATE
TO GROS USG CONCERN OVER THE POSITION HE HAD TAKEN WITH
THE SOVIETS ON TRANSIT (SEE MEXICO 5368). AMBASSADOR EMPHASIZED
THE FACT THAT THE POSITION GROS HAD TAKEN WITH THE SOVIETS
(THAT ARTICLE I OF THE TREATY PROHIBITED TRANSIT OF NUCLEAR
WEAPONS AND THEREFORE THE SOVIETS COULD BECOME
PARTY TO PROTOCOL II) WAS WHOLLY INCONSISTENT WITH
THE UNDERSTANDING THAT HAD PERMITTED THE U.S. TO
BECOME PART OF THE PROTOCOL II AND NOW TO TAKE THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CARACA 03975 01 OF 02 212111Z

STEP OF BECOMING PARTY TO PROTOCOL I. GROS
STATED HE DID NOT WISH TO TAKE ANY ACTION WHICH WOULD
UNDERCUT THE POSITION OF THE U.S. OR COMPLICATE PROS-
PECTS FOR RATIFICATION OF PROTOCOL I. ACCORDINGLY,
GROS SAID HE INTENDED TO DROP THE ENTIRE MATTER.

2. WE ALSO TOOK THE OCCASION TO ASK GROS HIS ASSESSMENT

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

OF THE PROSPECTS FOR THE OTHER STEPS BEING TAKEN TO
BRING THE TREATY INTO EFFECT. GROS STATED THAT THE
ACTION BY THE U.S. GREATLY IMPROVES CHANCES FOR THE
ADDITIONAL STEPS TO BE TAKEN, THOUGH HE CAUTIONED THAT
EACH OF THEM COULD TAKE SOME TIME. WE ASKED IN PARTICULAR
ABOUT ARGENTINA. GROS SAID HE HAD RECEIVED SOME
TENTATIVE INDICATIONS THAT THE ARGENTINES MIGHT
PREFER THE TREATY OF TLATELOLCO TO EITHER THE NPT OR
THE BRITISH FULL SCOPE SAFEGUARDS MODEL AS A MEANS OF
BECOMING A FULL FIELD CYCLE SAFEGUARD STATE, BUT THEY
HAD NOT PURSUED THE QUESTION WITH HIM
RECENTLY.

3. DURING A COCKTAIL RECEPTION AFTER THE OPENING
SESSION GIVEN BY THE FOREIGN MINISTER, AMBASSADOR
HAD THE OPPORTUNITY TO HAVE A SHORT PRIVATE DISCUSSION
WITH THE FOREIGN MINISTER. DURING THESE DISCUSSIONS
US REPRESENTATIVES EMPHASIZED THEIR APPRECIATION FOR THE FOREIGN
MINISTER'S KIND REMARKS CONCERNING PRESIDENT CARTER'S
DECISION TO SIGN PROTOCOL I AND STRESSED THE IMPORTANCE
THE U.S. ATTACHED TO HAVING COUNTRIES, SUCH AS
VENEZUELA, CONTINUING TO SPEAK OUT IN FAVOR OF NON-
PROLIFERATION. OTHERWISE, THERE WAS A RISK THAT NON-
PROLIFERATION WOULD BE VIEWED AS A MATTER OF SOLE
INTEREST TO THE SUPER POWERS. THE FOREIGN MINISTER
ASSURED US REPS THAT WAS NOT THE CASE AND THAT VENEZUELA
WOULD CONTINUE TO SUPPORT U.S. NON-PROLIFERATION
INITIATIVES. WE ALSO PINTED OUT THAT IT WOULD NOW
BE EASIER FOR THE U.S. TO TAKE OTHER QUIET STEPS TO
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CARACA 03975 01 OF 02 212111Z

ASSIST THE ACTIONS OF MEXICO, VENEZUELA AND OTHERS TO
BRING THE TREATY INTO FORCE. US REPS POINTED OUT THAT IT
WOULD HAVE BEEN DIFFICULT FOR THE U.S. TO RAISE THIS
MATTER WITH OTHER COUNTRIES, SUCH AS THE SOVIETS,
SO LONG AS WE OURSELVES HAD NOT DECIDED TO RATIFY BOTH
PROTOCOLS. US REPS SUGGESTED IN TURN THAT ARGENTINA AND
OTHERS IN LATIN AMERICA WERE NOT GOOD CANDIDATES FOR
AMERICAN PERSUASION AND THAT IT WOULD BE MORE USEFUL
IF THE LATIN AMERICAN COUNTRIES THEMSELVES KEPT UP
THE MOMENTUM. THE FOREIGN MINISTER AGREED AND SAID
HE WOULD RAISE THE QUESTION WITH THE ARGENTINES
WHEN THEY ARE IN CARACAS FOR A STATE VISIT ON MAY 11-16.
HE STATED "WE DO HAVE SOME INFLUENCE ON THE ARGENTINES".
FINALLY, US REPS POINTED OUT THAT MORE AMBITIOUS EFFORTS
WOULD BE NEEDED IN THE FUTURE TO DEAL WITH THE POTENTIAL
PROBLEMS OF RECONCILING PEACEFUL USES OF THE ATOM WITH
THE DANGERS OF PROLIFERATION AND THAT THE U.S. WOULD BE
SPENDING SUBSTANTIAL SUMS TO INVESTIGATE ALTERNATIVE,
INHERENTLY SAFER NUCLEAR TECHNOLOGIES. MOREOVER, IT MAY

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

BE NECESSARY TO CREATE NEW INTERNATIONAL INSTITUTIONS
OR ENHANCE THE ROLE OF EXISTING INTERNATIONAL
INSTITUTIONS TO REDUCE THE DANGERS INHERENT IN NUCLEAR
POWER. THE FOREIGN MINISTER AGREED AND STATED THAT IT
MIGHT BE POSSIBLE FOR OPANAL TO PLAY SUCH A ROLE, EITHER
IN CARRYING OUT SUCH TASKS OR IN PLANNING AND COORDINATING
WORK WHICH MIGHT BE CARRIED OUT BY THE NATIONS THEMSELVES,
OR BY NEW REGIONAL INSTITUTIONS. HE THOUGHT THESE
MATTERS REQUIRED FURTHER CONSIDERATION AND STUDY, AND
STATED THAT PRESIDENT PEREZ WILL PROBABLY WISH TO DIS-
CUSS THESE QUESTIONS DIRECTLY WITH PRESIDENT CARTER WHEN
HE MAKES HIS STATE VISIT.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 CARACA 03975 02 OF 02 212132Z
ACTION ACDA-10

INFO OCT-01 ARA-06 EUR-12 IO-13 ISO-00 EA-07 OES-06
FEA-01 ERDA-05 CIAE-00 H-01 INR-07 L-03 NSAE-00
OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15
USIA-06 TRSE-00 DODE-00 NSC-05 /109 W
----------212149Z 052942 /70
R 211920Z APR 77
FM AMEMBASSY CARACAS
TO SECSTATE WASHDC 7349
INFO AMEMBASSY BRASILIA
AMEMBASSY BUENOS AIRES
AMEMBASSY MEXICO CITY
AMEMBASSY MOSCOW
AMEMBASSY PARIS
US MISSION IAEA VIENNA 295

C O N F I D E N T I A L SECTION 2 OF 2 CARACAS 3975

4. IN A CONVERSATION ON APRIL 20, THE HEAD OF THE
MEXICAN DELEGATION, GONZALEZ GALVES OF THE MEXICAN
FOREIGN MINISTRY REITERATED STRONGLY THE POINT MADE IN
MEXICO CITY 5505 THAT THE GOVERNMENT OF MEXICO WAS
PARTICULARLY PLEASED WITH THE STEP TAKEN BY PRES. CARTER.
GONZALEZ GALVES STRESSED THAT THE AMERICAN ACTION WILL
MAKE ITMUCH EASIER TO PUT REAL PRESSURE ON THE SOVIET
IN PARTICULAR, AND ALSO ON THE ARGENTINES TO RATIFY
PROTOCOL II AND THE BASIC TREATY RESPECTIVELY. HE
THOUGHT CUBA MIGHT BE A SOMEWHAT MORE DIFFICULT CASE
IN THE NEAR TERM THOUGH HE WAS OPTIMISTIC ABOUT THE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

EVENTUAL OUTCOME. AS FOR THE FRENCH, HE THOUGHT THEY WOULD BE LAST, BUT THAT IT WAS JUST A MATTER OF TIME BEFORE THEY TOO BECAME PARTY TO PROTOCOL I.

5. COMMENT: OPANAL OFFICIALS AND OTHERS WITH WHOM US REPS SPOKE HAD AMPLE REASONS OF THEIR OWN TO WISH TO STRESS PUBLICLY THEIR PLEASURE AT THE STEP TAKEN CONFIDENTIAL

CONFIDENTIAL

BY THE U.S. SINCE OUR ACTION TENDS TO INCREASE THE PRESSURE ON THE SOVIETS TO BECOME PARTY TO PROTOCOL II. HOWEVER, THESE OFFICIALS WERE, IF ANYTHING, MORE EFFUSIVE IN THEIR PRAISE OF THE PRESIDENT'S POSITION IN PRIVATE CONVERSATION. THE MEXICAN PLEASURE DERIVES PRIMARILY FROM THE LEADING ROLE THEY HAVE ALWAYS PLAYED IN THIS TREATY. THE VENEZUELANS, HOWEVER, ARE GENUINELY WORRIED ABOUT PROLIFERATION, PARTICULARLY IN BRAZIL, AND ENTHUSIASTICALLY SUPPORT U.S. NON-PROLIFERATION POLICIES. AT THE SAME TIME, VENEZUELANS SHOULD BE EXPECTED TO OCCASIONALLY ENGAGE IN THIRD WORLD RHETORIC ABOUT "DISCRIMINATORY SUPPLIER POLICIES." NEVERTHELESS, IN THE FINAL ANALYSIS, IF AT SOME JUNCTURE MULTI-NATIONAL SOLUTIONS BECOME IMPORTANT TO A RESOLUTION OF NON-PROLIFERATION PROBLEMS IN BRAZIL OR ARGENTINA, WE CAN COUNT ON VENEZUELA TAKING AN ACTIVE, POSITIVE AND LEADING ROLE TO ASSIST US.

6. FINALLY, AT THE REQUEST OF THE FOREIGN MINISTRY, U.S. REP. WILLIAMSON MET WITH AN OFFICIAL OF THE FOREIGN MINISTRY'S INTERNATIONAL POLICY DIVISION AND WENT OVER SAME POINTS MADE EARLIER (SEE PARA 3) TO FOREIGN MINISTER. VENEZUELANS SAID THEY WERE INTERESTED IN STUDYING THESE MATTERS IN RELATION TO PRESIDENT PEREZ' UPCOMING SATATE VISIT TO WASHINGTON.
VAKY

CONFIDENTIAL

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETINGS, NONPROLIFERATION AGREEMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 21-Apr-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977CARACA03975
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770139-0423
Format: TEL
From: CARACAS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770435/aaaabdls.tel
Line Count: 209
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1bf8b0a1-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29-Sep-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2741447
Secure: OPEN
Status: NATIVE
Subject: LATIN AMERICAN NON-PROLIFERATION CONSULTATIONS
TAGS: PARM, XM, AR, BR, FR, MX, UR
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/1bf8b0a1-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009